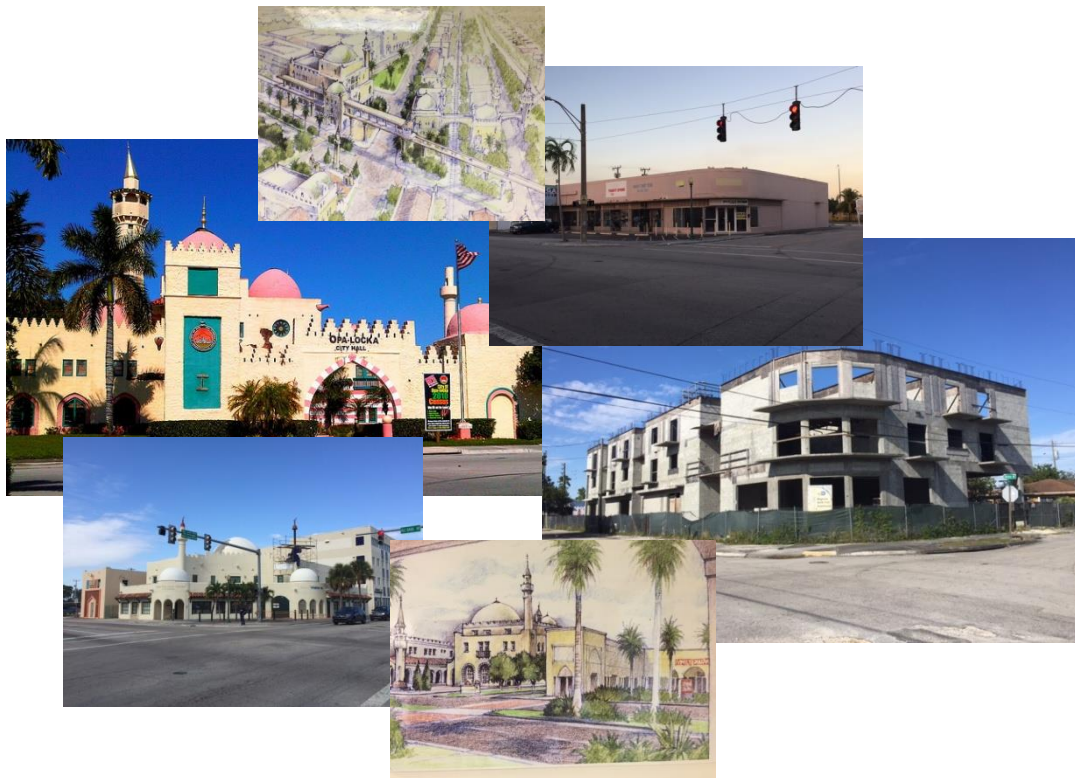




OPA-LOCKA COMMUNITY REDEVELOPMENT AGENCY

2016-17 Annual Report



OPA-LOCKA CRA... ...A WORK IN PROGRESS

Introduction

The City of Opa-locka is considered as the crossroad of North Central Miami-Dade County. On **December 10th, 2009, the City of Opa-locka's approved resolution R-09-7920 accepting quote from Carras Community Investment to conduct a Finding of Necessity [FON] report to establish a Community Redevelopment Agency [CRA]. The FON was accepted and adopted by the Opa-locka City Commission on April 14, 2010 per resolution R-10-8043, and on April 28, 2010 the City Commission approved resolution R-10-8054, the contract for the development of the Opa-locka Community Redevelopment Plan.** This authorized the City of Opa-locka to proceed with the development of the Community Redevelopment Plan with Carras Community Investment. The Opa-locka Redevelopment Plan was completed by Carras Community Investment in May 2011. The Opa-locka City Commission adopted a resolution to create a Community Redevelopment Agency with the City Commission to serve as the CRA Board on June 8, 2011 per Resolution R-11-8238, and members were selected October 26, 2011. **The City of Opa-locka CRA Board and City Commission approved the FON for the Opa-locka CRA in May 2012. The Board of County Commission for Miami-Dade County approved the FON for the Opa-locka CRA on December 4, 2012 per resolution R-996-12, which marks the official beginning of the Opa-locka CRA as on record with the Florida Department of Economic Opportunity [DEO].** The Opa-locka Redevelopment Plan and the Interlocal Agreement were presented to the OCRA Board and the boards of Miami Dade County for consideration from June 2012 through September 2013. **The Opa-locka Community Redevelopment Plan was approved by the Board of County Commission of Miami Dade County [MDC] on October 1st, 2013 per resolution R-795-13 to address the redevelopment of the area declared as slum and blighted. The Interlocal Agreement was approved in October 2013.** The OCRA completed its first year of operation in Fiscal Year 2013-14.

This report will address the primary operating aspects of the agency and the revenue in FY 2016-17.

I. Board

The Opa-locka CRA Board was formed in June 8th, 2011 and first board members were selected October 26, 2011.

The 2017-18 CRA Board Members were:

Mrs. Jannie Russell Chairperson. Appointed Boardmember
Rev. Joseph L. Kelley, Boardmember
Lady Myra Taylor, Boardmember
Mr. Timothy Holmes, Boardmember
Mr. John Riley, Sr. Boardmember
Mr. Matthew Pigatt, Boardmember
Mrs. Rose Tydus, Appointed Boardmember

II. Staffing

The City of Opa-locka Community Redevelopment Agency [Opa-locka CRA] met on October 26th to address/discuss the direction, goals and objectives of the agency. Over the past couple of years, there has been several changes in leadership for the City and the CRA. To address this issues the CRA Board requested the City Commission assigned to the function of the

Executive Director of the CRA to the City Manager. The Opa-locka CRA was initially staffed by Newell Daughtrey as Executive Director from 2011-2015. Upon the discovery of financial issues with the City, Mr. Daughtrey was released. Mr Eddie Brown was brought in as Executive Director for a few months but he was also released. During Mr. Steve Shiver brief stint as City manager, he was able to have the CRA board move legislation to have the City Manager also serve as the Executive Director of the OCRA. Per Resolution 6(c) of the OCRA Board on October 6, 2015 and Resolution 2015-15 of the City Commission on October 14, 2015, the City Manager was assigned to serve as the Executive Director of the CRA. He then assign the Director of Planning and Community Development to serve as the CRA Executive Director/Manager. This action continued under Mr. David Chiverton as City Manager until his resignation. Ms. Yvette Harrell, Esq. who presently serves as the Opa-locka City Manager was also assigned to serving as Executive Director of the Opa-locka CRA. At the October 2016 OCRA meeting, Ms. Harrell appointed Mr. Gregory Gay, Director of Opa-locka Planning and Community Development Department to serve as the Manager of the Opa-locka CRA. This is not only a cost saving measure but also a method to streamline the operation of the Opa-locka CRA. The 2017-18 OCRA staff is comprises of:

Yvette Harrell, Esq. City Manager | OCRA Executive Director October 2016-June 2017
Ed Brown, City Manager | OCRA Executive Director June 2017-Present
Gregory Gay, PCD Director | OCRA Manager
Gerald Lee, PCD Zoning Official | OCRA Staff Member
Kinshannta Hall, PCD Administrative Assistant | OCRA Secretary

III. Administrative Procedures

The Agency's bylaws establishes the composition, purpose, powers, meeting notice requirements and administrative procedures. Pursuant to Chapter 163, Part III, Florida Statutes Adopted and Approved by Miami Dade County Resolution No. R-795

IV. Interlocal Cooperation Agreement

In August 2012, the City of Opa-locka CRA Board initiated an Interlocal Cooperation Agreement [Interlocal] between the County and the OCRA, which grants the OCRA certain redevelopment powers. On October 1st, 2013, the BBC adopted Resolution R-795-13 approving the Interlocal and delegating those redevelopment powers to the OCRA. Some of the terms of the Interlocal are:

- OCRA has a 20-year life cycle from FY 2012-13 to FY 2032-33.
- Administrative expenses for the OCRA are capped at 20% for each year's budget [except for the first 5-7 years which mean the cap will start in 2019-20].
- Funds advanced by the County for OCRA creation expenses are to be reimbursed.
- Approval by BCC is required for amendments to the OCRA Redevelopment Plan.
- Approval by the BCC is required for new indebtedness.
- One or more members of the BCC or Miami-Dade County representative may be appointed to serve on the OCRA Board.
- Annual budget and progress reports must be submitted to the County. Except for debt services payment on existing obligations financed with tax increment revenues, no funds may be spent from the trust fund until the annual budget has been approved by the BBC.
- Community involvements and citizen input shall be obtained in the planning of redevelopment activities.
- An independent audit by a certified Public Accounting firm is required annually.

Audits are being conducted for the FY 2013-14, 2014-15, and 2015-16. The Miami-Dade County Housing and Social Service Committee met on July 10th, 2017 to review and recommend approval of the OCRA's budgets for the years previously mention. The item was deferred till September 2017 pending additional information, then approved in October 2017 by committee and forward to BCC for consideration, which approved the item in November 2017.

V. Redevelopment Plan

Opa-locka redevelopment plan should address improving the built environment while directing activities that alleviate perpetuating problems in the CRA such as household poverty or low educational attainment. What is needed is a set of direct strategies and initiatives to inform residents about existing and future opportunities that lead to empowerment and self-sufficiency. It is hoped that this may be accomplished by organizing the plan as a framework of economic development and resident empowerment strategies. The Redevelopment Plan for Opa-locka CRA proposes and outline of programs and strategies to address:

- Infill and Replacement housing - Twin-Houses, Live/Work, Mixed Use, Multifamily
- Economic Development Initiatives
- Infrastructure and Neighborhood Improvements
- Grant and Financing Programs
- Land Acquisition
- Planning and Land Use Regulation

VI. Tax Base Growth

The continuing goals of the Opa-locka CRA is the expansion of the property values base of the area to the maximum extent possible, consistent with its Redevelopment Plan. FY 2013-14 was the first full year for the OCRA. Because the OCRA was created during the calendar years 2013, the CRA did not receive and Tax Increment Finance [TIF] revenue during its first fiscal year or during FY 2014-15. In FY 2015-16, the CRA generate its first tax increment from Miami-Dade County in the amount of \$27,096.00, and in FY 2016-17 in the amount of \$72,006.00, for a total of \$99,102.00. For FY 2017-18, the City of Opa-locka TIF contribution is estimated to be \$187,682, of which \$90,552.00 will be deposit into the OCRA TIF Trust and the balance to be used as administrative cost. The TIF Trust for FY 2017-18 is estimated to be approximately \$585,000.00.

VII. Adopted 2017-18 Budget

The OCRA adopted/amended budget for the FY 2016-17 is \$32,000. See Attached Documents

In previous years, the OCRA has borrowed from the City's Water Fund to support an operation budget for FY 2013-2014, 2014-2015, and 2015-2016. Each year was budgeted to expend \$200-250K per year. Presently, the OCRA is indebted to the Opa-locka Water Fund for approximately \$490K.

The CRA has yet to generate a TIFF amount large enough to begin to sustain itself and pay for its own staff for 2015-2016 and 2016-18, the operation budget for the OCRA has been merger under the Department of Planning and Community Development until such a time when the CRA can support itself through the TIFF. In December 2015, the Opa-locka CRA generated its first TIFF allocation from Miami-Dade County in the amount of \$27,096.00. The TIFF amount

will incrementally increase over the next 8-10 years. In the meantime, it is recommended that a percentage be used to reimburse the City's Water & Sewer Fund on an annual basis beginning FY 2016-17. The CRA will be reimbursement payment to the City Water & Sewer Fund in the amount of \$102,770.00

A TIFF Trust Fund account was established during the first quarter of this year to separate the Miami- Dade County and Opa-locka TIFF funds from the City's General Operating Account. Additionally, most existing CRA have a life cycle of 30 years, but Opa-locka CRA presently has a 20 year life cycle. This will pose as an issue that will need to be address in the not to distant future.

The OCRA continues to be challenged by scheduling conflicts, changes in leadership and limited activity over the past 12 months. However, the CRA Board did have the four required meetings this past year with a renewed focus on moving forward with addressing the budget issues and the loan from the Water Fund from previous years, making up for lost time and establishing a schedule for CRA meetings, formulating a facade improvement/beautification reimbursement program for commercial buildings and working with new property investors/owners in developing properties in the CRA limits.

VIII. Agency Activities and Achievements

The Opa-locka Community Redevelopment Agency [OCRA] governs an area which is 514 acres, which is 18% of the City. There are 1105 properties in the CRA district, of which 229 properties have some type of property tax exemption.

The Corradino Group developed a 2015 Downtown Concept Plan which was initiated in May/June 2014 and presented to the CRA Board in June/July 2015.

The City of Opa-locka's recently adopted a New 2030 Sustainable Comprehensive Development Master Plan and Updated the 2015 Land Development Regulation/Zoning Code adopted in September and October 2015.

Goals for 2017-2018

Focus areas within CRA - **Magnolia North Area, Magnolia Garden Waterfront Area, Cuyahoga Site, Downtown/TownCenter, Barracks Residential Area, Opa-locka Industrial and Opa-locka Airport Industrial areas.**

New Opportunities - Miami-Dade's **County Owned Properties** are being offered for development under an RFA for a master developer to build a variety of Single Family, Duplex, Multifamily and Mixed Use Development for properties east of NW 22 Avenue and Ali Baba Avenue in Magnolia North Area. A **Developer Forum for Downtown/TownCenter Area** is scheduled for March 2018 to attract potential new development opportunities. New mixed use development being proposed at the **Cuyahoga Site** and the **Barracks Residential Area.**

Downtown/TownCenter Master Plan - expand and redefine development opportunities recommended from the 2015 Downtown Concept Plan. A Master Plan needs to be developed to demonstrate the future development opportunities for the Downtown/TownCenter for Opa-locka.

Commercial Facade Improvement - The OCRA is active and doing work in the community, a commercial facade improvement program is be established using TIFF for qualified property

owners and businesses in the OCRA Area. There are approximately 35-40 existing commercial structures in the CRA. The amount available will be limited.

Opa-locka Industrial Area - These areas are being reviewed as potential tech sites to transition from scrap metal and automotive repair/rebuild to small business incubators, manufacturing and logistics centers

Re-evaluate the tax Incentives to be incorporated in the OCRA - Consider short reduction for long term gains, i.e., percentage reduction in impact fees/permit fees, parking requirement reduction, CDBG funds for gap/loan financing, access to Brownfield mitigation funds. Project Site Pro Formas are needed to forecast long term ad valorem tax revenues for potential development opportunities.

IX. Summary - Long Term Goals for the Opa-locka CRA

The Opa-locka CRA has the potential to benefit from increases in residential and commercial development, especially along the commercial corridors, the town center area, and the area adjacent to the Miami Opa-locka Executive Airport. The OCRA Board along with the PCD/OCRA staff will continue to promote Opa-locka as a destination location and rebrand the opportunities in the community County wide in an effort to attract and spur development.

Expand the boundaries of the OCRA area - An update of the OCRA Plans needs to be completed to consider expanding the CRA boundaries along the west and south side of NW 22 Avenue from SR-9 to NW 135th Street, along both side of NW 27th Avenue from SR-9 to NW 135th Street, and Douglas -LeJeune Connector from NW 132 Terrace to Gratigny Expressway [west to NW 42 Avenue]. In order for this to be accomplished, a updated Finding of Necessity must be drafted for review by the Miami-Dade County administration, recommendation by Miami-Dade County Sub-Committee on CRAs and approval by Board of County Commission.

Last but not least, there has been and ongoing battle regarding property values and taxes in the City of Opa-locka. The County's Value Adjustment Board has reduced the tax assessed value of several properties in Opa-locka. Also there are several properties that have some type of property exemption associated with them. Just in the OCRA area, there are approximately 1105 properties, of which 229 are exempted, or 22%. Based on the residential population, the elderly property owners can [and most do] qualify for multiple exemptions, i.e., homestead 1 & 2, veterans, and widow. Other properties have non Homestead caps. These properties are generating very little tax revenue, therefore no TIFF. While the City of Opa-locka may have had a 6% increase in tax assessed value, a further assessment needs to be completed to determine if the 826 remaining properties in the CRA generated an increase in tax assessed value. Based on the OCRA Plan, a positive TIFF was proposed to occur after year 4 of the OCRA existence. If the CRA plan projection is correct, a positive TIFF was not forecasted to occur until FY 2017-2018, and even then, it will be a small amount until FY 2020-2021. Based on the OCRA Plan, a positive TIFF was proposed to occur after year 4 of the OCRA existence. We have almost completed year 4 of the CRA. The adopted OCRA plan did not forecast a positive TIFF until FY 2017-2018, and even then, it will be a small amount until FY 2020-2021. By 2022-23, it is anticipated that the OCRA should be able to support its own Executive Director and staff.

With the assistance of City Officials and County administration, the Opa-locka CRA is prepared and looking forward to having an optimistic future. To quote our Mayor, Lady Myra Taylor, she believes that *"Something Good can come from Opa-locka!"* Under our new leadership, we seek to grow and transform the City of Opa-locka in a positive way and hope to show that ***"Something Great Can Happen in Opa-locka!"***